



QUEEN'S UNIVERSITY AT KINGSTON

kingston ontario canada



#### THE PRESENT

# NATIONAL EMBARRASSMENT

## CONSIDERED;

CONTAINING A

#### SKETCH OF THE POLITICAL SITUATION

OF THE

# HEIR APPARENT,

AND OF THE

## LEGAL CLAIMS OF THE PARLIAMENT

Now affembled at Westminster:

Par M. De d'Olme

A PRECEDENT being moreover introduced, borrowed from the English History, more truly applicable to the KING's prefent Situation than any that has been hitherto adduced.

I De Lang John hours

#### LONDON:

Sold by T. HOOKHAM, New Bond-Street; J. DEBRETT, Piccadilly; T. and J. EGERTON, Whitehall; G. KEARSLEY, No. 46, Fleet-Street; and C. Forster, No. 41, in the Poultry.

The 23d of January, 1789.

[Price One Shilling and Sixpence.]

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#### THE PRESENT

## NATIONAL EMBARRASSMENT

#### CONSIDERED.

THE Questions by which the attention of the kingdom is at the present time engaged, have been misunderstood in regard to three points.

- I. The King's present situation, that is to say, his *political* situation, has not been considered in the properest light.
- II. The legal claims of the Heir apparent have been misrepresented.
- III. The legal situation and claims of the Parliament, at the present juncture, have also been mistated.

The imperfect representations which have been given of the above three questions, have caused the true exigency of public affairs to be misconceived; the

real nature of the measures to be pursued in the present circumstances, the quid faciendum of the political problem, have not been clearly understood.

# The present political situation of the King.

THE present inability of the King to discharge his royal office, has been termed by some Statesmen and Politicians a case of sickness or insirmity: others have compared it to a state of insancy. Precedents of the above two cases have been searched for in the English History.

The present situation of the King cannot be called a state of sickness or instrmity, as these words are generally used. In a state of sickness, a Man is disabled from going through certain manual exercises, or from performing certain bodily operations. But such bodily operations and exercises are not positively required from a King: it is enough if he can give directions. The Emperor Severus being

confined by the gout, his Sons took that opportunity to revolt: he fent his Generals against them, who defeated them in battle, and brought them prisoners to him. The Emperor dismissed his Sons unpunished; only warning them to remember that it is the head which governs, and not the feet.

Even in a state of health, Kings do not bodily perform several very important operations. They do not use to carry their orders personally themselves: they do not use to affix their own great or privy seals with their own hands: nay, they do not always choose to sign their own names themselves. It is recorded among other anecdotes of a certain King of France, that, when his Minister, who was a Bishop, brought papers for him to sign, he used to tell the Bishop, Sign, Father, sign for me.

Neither can the King's present situation be termed a state of *infancy*. A King, in a state of *infancy*, is not positively considered as being incapable of having a will:

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he is considered as being only incapable of declaring that will: a Guardian is appointed to him, whose office is to declare the King's will.

In a state of sickness or infirmity, a King has a will; only, he cannot declare it fo readily and eafily as the rest of men are able to do: but the peculiar fituation of the King, at this present time, is positively that he can have no will. An infant King is also, in some sense, allowed to have a will; but he is confidered as being unable, we have just said, to declare this will: a Guardian is appointed to perform the office. To which add, that there is a certain term, or period of time, expressly fixed by the law to the infant King's inability to declare his will: the day and hour on which this legal difability is to be ended, are positively named. The infant King's natural abilities are moreover continually increasing every day; they become evident before the day of his legal ability is expressly arrived.

Also add, that the Guardian appointed to an infant King, is to keep close possesfion of the King's person, for fear any other Men should intrude, and presume to attempt to declare the King's will. This close possession of the person of an infant King, which is expressly required of a Guardian. makes it evident that his office is understood to be, to confult with the infant King, and declare the King's will.-Such close adherence to the King is not to be confidered as a part of the duty of the Person who, in the issue of the present national embarrassment, will be intrusted with the exercise of the royal authority. This may lead to observe, that the word Regent, which has become, through general use, to imply the fignification of a King's Guardian, will not perhaps be a proper word for expressing the office of the Person who is to be appointed a Representative to the King.

Neither can the King's present situation be compared to a common case of absence. Two facts have been quoted as being extracted

extracted from Mr. Hatfell's published Collection of Precedents of the House of Commons. In the one instance, King Charles II. being taken suddenly ill, and unable to open the Session on the day he had appointed, the Queen sent notice of the circumstance to the Parliament, at the same time naming a day on which she said the King would come. In the fecond instance, King William III. having been detained by contrary winds in his passage from the Continent, and thereby prevented from meeting the Parliament on the prefixed day, the Queen fent information that the King was landed within the realm, and that his delay could not be long. In the first-named instance, the Queen named a short day on which the King was to appear. In the fecond instance, the Queen faid the King was within the realm, and was coming in his own person.

But the King's present situation is widely different from the above-mentioned cases. No Minister can tell where the King is, or when he is to appear again. On the day

day on which it was expected that the King would have opened the Session, the Ministers, in both Houses, said, "they had been prevented by the severity of the King's illness from approaching his person and receiving his commands." They meant to express themselves mysteriously; and their expressions were proper: but they would have given a more accurate description of the case, if they had said, they had sought for the King, and had not been able to find him.

The King is absent; and no person can say where he is to be found. He is absent; and no man can tell when he will come back. Nay, it is not known whether he will come back. Nay more, in case he does come back, it is not known whether he will be able to make himself acknowledged to be the same person.

This circumstance we have just mentioned, namely, the prospect of a difficulty at some future time in ascertaining the King's real return, and the true identity of his person, is a farther perplexing circumstance added

added to the prefent national dilemma. The prospect of such difficulty, which is not much thought of as yet, considerably increases the nicety and importance of the provisions meant to be made in the present emergency.

The instance of Don Sebastian, King of Portugal, may be mentioned in this place. Having landed in Africa with an army, he disappeared in a battle he fought against the Moors: he remained absent from his kingdom; no body could tell what was become of him, or whether he would ever return. A few years afterwards two Men made fuccessively their appearance, pretending to be King Don Sebastian: the Spanish Government, who had feized upon the Crown of Portugal, caused them both to be put to death. third Man assumed the character of Don Sebastian; he made his first appearance at Venice; as he was kept out of Portugal. The Spanish Government demanded his being delivered up to them. The Venetian Senate postponed complying with the request

quest, and appointed Judges to examine into the affair. The Man, as Historians relate, bore a remarkable refemblance to King Don Sebastian: his voice was acknowledged to be perfectly fimilar. He produced on his body certain peculiar marks which were known to have been observable on King Don Sebastian. He shewed himself informed of certain secret negociations that had formerly taken place between the State of Venice and King Don Sebastian, and gave a proper account of them to the Judges. Some Historians have considered the affair as having been mysterious and problematic. For supporting this opinion it might be alledged, that the Venetians neither would deliver up the Man, nor hurt him: they only ordered him out of their territories. The Spanish Government, after they had procured him to be feized in some other part of Italy, neither brought him to a trial, nor put him to death; and the whole Portuguese Nation continued to be loud in their complaints, that their lawful King was detained from them; though their complaints  $\mathbf{C}$ 

complaints might perhaps be owing only to their diffatisfaction with being subjected to the Spanish Government.

The present situation of the King of England might, in some sense, be compared with the case of Don Sebastian, that is, with the case of a King, who is living, and perhaps prefent, but the identity of whose person is doubtful and questioned: we are here supposing that the Man who assumed the character of Don Sebastian, might be the real person. However, the comparison is not very exact. The difficulty and perplexity in afcertaining the true identity, or return, of the King's person, is only a future possible period of the prefent national dilemma: a period which is not arrived yet; but may happen. The real present political situation of the King is fimilar to the case of Don Sebastian, while that King was a captive in Africa; a captive in an unknown land, in unknown hands; an access to his person being in every respect deemed impossible, and even not to be thought of.

A similar instance of a thorough absence of a King, occurs in the English History. The instance alluded to, is the well-known fact of King Richard I. This King, being on his return from the Holy Land, by sea, was shipwrecked near Aquileia, on the northern coast of the Adriatic, where he found himself under a necessity of pursuing his journey to his kingdom, by land, through the dominions of his enemies, namely, the Duke of Austria, Leopold, with whom he had had a violent personal quarrel in the Holy Land, and the Emperor of Germany, Henry VI. between whom and Richard there was also a serious cause of enmity: in regard to attempting to go through France, it was a still worse meafure, as the King of France, Philip, with whom Richard had also quarrelled in Palestine, was the most dangerous enemy into whose hands he might fall. In a situation of fo much danger, Richard put on the difguise of a common Pilgrim: but a sufpicion or report having gone about the Country that he had landed from the ship that  $C_2$ 

that had been wrecked on the coast, he was purfued, and obliged to wander fo far out of his courfe, to the fouthward, as Ragusa; where he turned to the North again, and at length reached Vienna, still in the same disguise of a Pilgrim. At Vienna, the capital Town of the Duke of Austria, one of the Duke's attendants knew and afcertained Richard's person; who was fecretly feized. Information of the fact was fent to the Emperor, who claimed the prisoner; paid Duke Leopold a reward in money; and, upon Richard's being delivered up to him, caused him to be shut up in a dungeon. The King's Subjects in England were for a long time uncertain of his fate: no news were received about him: only, hopes were entertained of his having been able to land in some part of Europe, where he might possibly be detained through unaccountable accidents. A French Minstrel, born in Richard's dominions in France, went in fearch of his Master, through the different parts of Europe; a difficult talk in those days, when there

there was so little intercourse between different nations. However, the Minstrel, who, we may suppose, had made many fruitless trials of his ingenuity about several different Castles and strong holds, at length fixed his fuspicions and endeavours upon the right spot, that is to say, around the real Castle in which Richard was actually detained. The Minstrel immediately hastened to England, bringing news that he was positively convinced he had discovered the spot where the King was still living, and might be found. The intelligence brought by the Minstrel proved to be true. The interest of Pope Celestine, and afterwards of the German Princes. was exerted to procure Richard's liberty, which was at length effected; the Emperor being compelled to release him; and the King's Mother, Queen Eleanor, went in her own person to Germany, where she paid the very large fum of money which the Emperor exacted for the King's ranfom.

The fituation of the English Kingdom, previous to the day the intelligence was brought

brought by the Minstrel, was, politically speaking, the same with that in which the Nation is at this present time placed.

A King might happen to fall into a case of absence similar either to that of King Sebastian, or of King Richard, through a train of circumstances different from those above recited. For instance, in the above-mentioned case of King William III. the information received and communicated by the Queen, that the King had landed within the realm, might have been premature; his ship might have been forced down the Channel by the violence of the wind, and feparated from all other Ships: the King might have been driven by the continuation of easterly winds, and the duration of the gale, to feek for a place of shelter on the other fide of the Atlantic, or perhaps might have been lost at sea. A like accident might have befallen King George II. who was once, in his passage from Holland, driven out of his course, and did at last land with difficulty at Rye, in Suffex. The present King, some years ago, as the public

lic news mentioned at the time, failed from Portsmouth out of fight from the land. He might have been carried out of the Channel: he might have been either lost at fea, or driven to some unknown land. If no account had been received of him, Men would have continued for a long time in a state of uncertainty concerning his fate. Hopes would have been at first entertained of his having been able to reach fome European Country: then it might have been thought he had perhaps been cast, or landed, on some of the Azores, or western Islands: then on some unfrequented part of North America: then, at length, on the remoter coast of Brazil, or some more distant shore of the extensive and desert South-American coast; from which there might be a possibility of his being able to return. In such circumstances, the political state of the Kingdom would not have been different from what it is in the present circumstances.

A King might also be carried off, or slain and hid perhaps for ever, by treacherous or lurking enemies, &c.

Enquiries are made after the King's situation.

ON the 20th of November the Parliament met, as they had been appointed. No Minister could tell where the King was; this was a real absence: neither did they attempt to say whether he would return again. Such was the political state of the Country, on the day when the Parliament assembled.

Physicians were appointed to make a report of the King's situation. They might be considered as *Messengers*, sent to enquire after the King, by sea and land.

The account that was brought and given to the Parliament, was, that there was no reason for deeming the King to be dead; that his return might be hoped for; but that his return was uncertain; and no time might ( 17 )

might be named when he might be expected to be feen again.

Provisions are to be made for the emergency.

The rights of the Heir apparent.

IN fuch an unforeseen absence, or desiciency of the presence, of the King, it was agreed that the desect of the exercise of the royal authority must be supplied by some means or other. One set of Politicians gave it as their opinion, that the Heir apparent had a right to assume the exercise of the royal authority directly, and as being his right.

Before examining into the above position, it is proper to repeat the real state of facts, as it was published by the Parliament, and was admitted by all parties: "The King is absent; but his return may" be hoped for." Such was the total sum of the account that had been received, and published.

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In such a state of things, it is evident that the Prince of Wales has no right to assume the exercise of the Royal authority. Since the King is not dead, the rights of the Prince, however important his situation may be, are nothing more than future rights. The rights of the King still continue to exist. He is absent; but his rights are present: they hinder and absorb the rights of the Prince of Wales.

The fituation of the Prince is the same with that of a Man to whom a debt is to be paid on some future day: till the debt is due, he can demand nothing.

The Prince's fituation may also be compared with that of a Man who is Heir at law to an estate, the Owner of which is missing. Till the Heir at law can produce proofs of the death of the Owner, no Tenant will pay rent to him: he can bring nobody to account: nobody is accountable to him. The opinion of those persons who have advanced that the Prince of Wales had a right to assume the exercise of the royal authority, was remarkable, as they did not attempt

attempt to question the truth of the account that had been published, namely, that the King was living, and that he might be hoped to return, or be able again to govern his Kingdom.

So long as the Prince does not pledge himself that the King is dead, or has expressly resigned his royal office to him, the rights of the Prince are only future rights: his rights, or the time of his rights, are not come yet.

The situation of the present Parliament.

Do they stand in the same predicament as the Convention Parliament did, who sat at the time of the Revolution, in the year 1688?

IT is evident that the fituation of the present Parliament is not similar to that of the Convention Parliament, who settled the Crown upon King William III. and his Successors. The Convention Parliament positively met upon this ground, that the

Throne was vacant. King James the Second was faid to have abdicated the Throne. The expression being thought insufficient, it was added that the Throne was thereby become vacant: which made the sense complete: the King had abdicated the Throne in fuch a manner that it was become vacant. The Convention met of their own accord (without any Writs being received) for the purpose of declaring this Vacancy, and for determining who should fill the Throne. But the nature of the prefent emergency is diametrically oppofite to fuch a fituation. The present Parliament have made it their first operations to ascertain and declare that the Throne is not vacant, that the King is living, and that they hope for his return: they are not therefore to be confidered as a Convention Parliament.

Who has a right, in the present emergency, to supply the defect of the personal exercise of the royal authority?

NO person in the Kingdom possesses such right. The Prince of Wales does not possess such right: he has no right to assume the exercise of the royal authority: he cannot, for instance, dissolve the present Parliament. He cannot assume the name of George the Fourth.

# Have the Parliament any right?

THE Parliament have no right to assume the exercise of the royal authority, either in their own names, or in the names of any persons; since they aver that the King continues to preserve his rights. The Parliament cannot style themselves a Convention Parliament, and assume authority upon that ground; for they have positively declared that the Throne is not vacant.

They cannot say that the King has abdicated his Office; for they have declared that they are in hopes of his filling it again, and of his again appearing among them in Parliament.

Since the Parliament forbear to declare that the Throne is vacant, they cannot mention their right to dispose of the royal authority, without contradicting themselves.

Who can therefore, in the prefent emergency, fupply the defect of the exercise of the royal authority?

NO persons can by virtue of any right possessed by themselves: no persons can alledge any right. Since it is admitted that the King still continues to reign, and preserves his royal Ossice, the exercise of the royal authority is not to be attempted or meddled with, otherwise than by means of a Trust or Commission from the reigning King.

Who can alledge such Commission in the prefent emergency? Can the Prince alledge a Commission from the King?

HE has not attempted to alledge any fuch Commission.

Can the present Parliament alledge a Commission, or Trust, from the King?

THEY have alledged, and must needs have proved, a King's Commission, since they are about to discharge his royal Office, and exercise his royal authority. This exercising of the royal authority the Parliament cannot offer to attempt any otherwise than by virtue of a Commission from the King, since they admit that his Throne is not vacant, that he continues to reign: and even they have, by averring this continuation of bis reign, opposed the arguments offered for allowing to the Heir apparent the exercise of the royal authority.

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Under the circumstances just mentioned, the Parliament cannot possibly attempt to exercise the royal authority, otherwise than by virtue of a Commission from the King. And, as an evident proof that they possitively mean to act from a King's Commission, it is to be observed that they profess an intention to perform the ceremony of a royal Assent.

# How have the Parliament proved such Commission from the King?

THEY have not proved any royal Commission, shaped in the usual form, with the King's Broad Seal, or any other Seal to it. The Parliament have grounded their claim of a royal Commission, upon a different sact: they have, it appears, grounded their claim of a royal Commission upon the circumstance of the King having called them together,—of his having met them at different times,—and of his having appointed them to meet him on the 20th of last November;

vember; on which day they did accordingly affemble. These circumstances supply no bad plea or claim: the Parliament have considered them as amounting to a King's Commission; which Commission they have accepted; and they are accordingly preparing to sulfil this Commission, and exercise the royal authority:—or, to speak in the words used in the Third Resolution lately declared, they are preparing to suite the royal Assent in Parliament to such Bills as may be passed by the two Houses, respecting the exercise of the powers and authorities of the Crown, in the name of the King."

What is the consequence of the Parliament having accepted such Commission from the King, for exercising his royal authority, in his name?

IF so, if the present Parliament have really accepted such Commission, the confequence is, that the Members of the

Lower House have disqualified themselves from holding their seats in Parliament.

## How can that be?

IN the first place, the spirit of the Constitution requires it to be so; to which spirit it is repugnant that the exercise of the legislative and executive authorities should centre in the same persons: it is repugnant to the nature of the Constitution that the King's Commission, and the Office of exercifing his royal authority, fhould be placed in the House of Commons. But this is not all: the spirit of the Constitution has been confirmed by an Act of the Legislature, passed in the reign of Queen Anne. It has been fettled by this Act, that, if any Member accepts an Office under the Crown, his feat becomes void. (See Blackstone's Com. Book 1. c. 2.) There is no need of a formal difmission, or refignation, of fuch a Member: his feat becomes it so facto vacated, upon his accepting the office. It

It may, on this occasion, be observed, that the fituation of the present Parliament now ficting at Westminster has been represented as being fimilar to that of the Convention Parliament who fat at the Revolution of 1688. The fact is not fo. But the situation of the present Parliament is, in one important circumstance, very fimilar to that in which the Long Parliament stood, in the reign of Charles the first, after that King had furrendered the power of dissolving them. The peculiar situation of the present Parliament is, in fact, that they cannot be dissolved; for, they cannot be dissolved by any Person except by George the third: he has called them together; he has appointed them to meet: they have met: he is absent: they are waiting for him; and they are resolved to wait till his return. In fuch a fituation, the prefent Parliament have a favourable opportunity, it feems, for acting the same part as the Long Parliament did, in the reign of Charles the first, that is to say, the part of a Parliament that cannot be dissolved, and who to fuch an advantage, that they cannot be diffoliced, add an allegation of their being poffessed of the King's Commission, and do. in fact, exert fuch Commission. The Statute by which it is enacted, that a new Parliament must be called, after the expiration of feven years, supplies but a flow and distant remedy against the proceedings of a Parliament acting upon fuch principles, and even a precarious remedy. For instance, the Parliament now sitting at Westminster might say, when the time for the next new Election shall come, that they cannot confider themselves as being diffolved, till the dissolution is effected in the usual form, by an act issued from the King; and in fhort, that they will not, and shall not, be diffolved by any other persons, positively, than the King himself; nor will they dissolve themselves. In such a fituation they might fland their ground, and go on, uniting the King's alledged Commission with their capacities of Reprefentatives of the People, giving the royal affent affent, and conducting the national bufinefs in their own way, confulting the modes of proceeding fet before them by the Long Parliament, iffuing royal writs and warrants by their own commands, and only adjourning to days of their own choosing. Such a mode of proceeding, grounded upon an union of the King's unlimited Commission, together with the capacities of Representatives of the People, would certainly be contrary to the spirit of the Constitution. At the same time this fpirit of the Constitution can never be fully proved; and therefore it happened that, Subjects, in the reign of Charles the first, who had only the spirit of the Conflitution to point at, and dwell upon, in opposition to the doings of their Long Parliament, were in reality destitute of a proper remedy. But the Legislature has, in latter times, provided such proper remedy against the renewal of the like proceedings. The remedy exists in that Statute above quoted, by which it is enacted, that if any Members of the House of Commons ac-

cept an office or place under the Crown, they vacate their feats. This Statute has in fact provided for the case, or political evil, of a King being furprised into an engagement not to dissolve his Parliament, as Charles the first was: though the intention of those who framed the Statute was not perhaps positively directed that way. Should a Parliament now happen to be fo tar emboldened by the advantage of indiffolubility, any how obtained, as to positively alledge a King's Commission for governing in his name, and exercifing his authority, the confequence, fince the passing of the above act, is, that their feats, as Representatives of the People, become vacated, on account of their having accepted an office under the Crown.

The Members of the present Parliament, by accepting a King's Commission for exercising his royal authority, have placed themselves in a situation like that just mentioned. By accepting such Commission, they may be considered as having accepted the Chiltern Hundreds.

Nay,

Nay, the offices of the Members of the present Parliament are higher than if they were first Lords of the Treasury, or first Lords of the Admiralty, or Masters of the Board of Ordnance. Their Office is to be Lords Justices of the Kingdom. In the year 1695, King William, being preparing to pass to the Continent in order to command the Allied armies, he named feven Lords Justices of the Kingdom, to whom he trusted the representation of his person, with a power left to them to appoint any four of themselves, to perform the office. Bishop Burnet remarks that these seven Lords were careful not to appear in any company in the number of four; but did fo only at the Board, when it was necessary. (See Burnet, Iv. pag. 217, 218.) The Members of the present Parliament are feverally Lords Justices of the Kingdom, like unto the feven Lords Justices of King William; baving the regal authority vefted in them, to use Bishop Burnet's expressions, together with the representation of the King's person; and exerting a power of appointing any small number of themselves to occasionally discharge the royal Office.

Nay more, it is to be added, that the present Lords Justices of the Kingdom are positively left to follow their own discretion. They claim a power to pass, and give the royal Assent to, such Bills as they please to frame respecting the exercise of the powers and authorities of the Crown.

The Members now affembled at West-minster are entrusted with the managing and exercising of the royal authorities: they govern the Kingdom in the King's name, in an unconfined manner, without any limitation of time. They are, in short, King's Commissioners cum libera; giving his royal Assent, when, and in what manner they please. They are King's Lieutenants cum libera; not for any particular and single County; but for the whole Kingdom of Great-Britain: they are the King's universal Representatives. This is certainly an office both of great trust, and of great homour, dignity, advantage and profit.

By accepting the above Office, of King's discretionary Lieutenants and Trustees, and uni-

universal Representatives of the King, the Members of the present Parliament must be considered as having vacated their feats, both by virtue of the Spirit of the Constitution, and by virtue of the above-mentioned Statute: the acceptation of such an high office and discretionary Lieutenantship and Commission must needs be of more importance for vacating seats in Parliament, than the acceptation of that nominal Government under the Crown, the Chiltern Hundreds.

It has been observed in a former page that the mere accepting of Commissions and Offices is sufficient for the effectual vacating of feats: the King's declaration, or any ceremonial forms of dismission or dissolution, are positively not requisite. The expressions in the Act are, "And a new writ shall issue for a new election, as if such Person, so accepting, was naturally dead." Nay, the Members now assembled at Westminster have done more than barely accepting the office of King's universal Trustees: they have already begun, it appears, to discharge the office. They have already

begun to dispose of the places of honour and profit in the King's houshold. They have also made provisions relative to granting the honour of the Peerage, and also concerning pensions, and places for life, or in reversion, &c. these provisions are to last till the King's Trustees shall think proper to alter them, and to provide otherwise, by means of fresh different Bills, with the royal assent to them; which assent they are empowered to give. The King's universal Trustees have also begun to make regulations relative to the King's pecuniary property, and the management of the same.

To the above confiderations ought to be added, that the Members of the present Parliament, now that they have accepted the above High Offices, are without an apportunity of getting themselves re-elected to their seats; for, who shall issue the necessary writs for such re-elections, or election? It may be said, the Members will cause the writs to be issued by virtue of their own commands, and by an exertion of that discretionary regal authority which is vessed

vested in them. But it is much to be doubted whether the Constituents will regard writs iffued in this manner: they will object that the King cannot be considered as having had any share in issuing these writs; that his authority has been declared to be interrupted. A few Constituents will perhaps fay, they are proper writs: the others will continue to infift that they are not; that the same Persons ought not to represent both the Crown and the People: battles and feuds will take place in every County and Borough; and the Lords Juftices of the Kingdom, and discretionary Trustees of the Crown, instead of succeeding in getting themselves re-elected to their feats, will only raise civil wars in every district.

Nay, it might perhaps be averred, that the Members now assembled at Westminster, are positively hindered from being eligible again to their seats.

In the first place, being King's Lieutenants for the whole Kingdom, they are excluded by that Act of Parliament which

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prohibits Lieutenants of Counties from interfering in elections. They are also excluded by that same provision which excludes Sheriffs of Counties, Mayors and Bailiffs of Boroughs, from being elected within their own jurisdictions.

In the fecond place, the Members now at Westminster may also be considered as being totally excluded by an article in the same Act above quoted. The expressions of this article are, "That no Person who shall be invested "with any office or place of profit whatfo-" ever, under the Crown, created or erected " posterior to the 25th of October, 1705, " shall be capable of being elected, or fit-" ting as a Member, in any Parliament " which shall be hereafter summoned and " holden."—This article has been farther explained by a subsequent Act, passed in the reign of George II. for the expressed purpose of "Farther limiting and reducing " the number of Officers capable of sitting in " the House of Commons." Now, it might be affirmed that the high discretionary office with which the Members now fitting at WestWestminster are entrusted, is an office perfelly new in the Constitution of the Kingdom; an office created or erected posterior
to the 25th of October, 1705; an office, in
short, quite newly and lately erected. The
office is different from that assumed by
the Members of the Long Parliament, in
one very capital, essential, point; which is,
that the Long Parliament were acting in the
King's name, evidently against the King;
whereas, the present Members, as appears
from their late Third Resolution, profess
themselves to act in the King's name, and
on his behalf.

Another circumstance may be mentioned, as giving cause to affirm that the Members at present assembled at Westminster are not capable of being elected again to their seats: this circumstance is their having begun to make provisions relative to the best management and the safety of the King's private property, the putting it out to lease, &c. it thence appears that the Members consider the management of the King's property and revenue as being part of their Trust:

Trust: therefore, they are excluded from Parliament, and prohibited from being reelected, by virtue of those jealous provisions repeatedly made for excluding Officers of the Revenue from being Members in any Parliament.

In short, the King's Trust, possessed by the Members now assembled at Westminster, is universal; it is unlimited, and extends to every thing: they can frame Bills upon any subject, and give the royal assent to such Bills as they please. These things being so, it may be observed that the present Parliament at Westminster have no occasion for a Regent: they have all they can want: they are the Regent themselves.

Nay, they are more than a Regent: they do not barely represent the King's will, as a Regent would; but they actually represent his Person; giving his royal assent. In such a state of things, wothing is wanting for the proper government of the Country: the King is present by his Representatives: his government, and his presence, are continued by his Commission; in the same manner as

if

if he was only on a journey to Holland or The Parliament have contradicted themselves, when, claiming so full a Commission as that which they hold forth, they have faid that the perfonal exercise of the royal authority is interrupted.

The contradiction just pointed at, leads us to observe, that the whole management of the present important national business, feems to be grounded upon some kind of confiderable error. The three RESOLU-TIONS or DECLARATIONS, agreed upon by the two Houses, as the ground-work of their proceedings, offer a feries of contradictions: the second article contradicts the first; and the third contradicts the second. The following is a copy of those three Articles or Declarations.

- "I. That it is the opinion of this Com-" mittee,
- " That his Majesty is prevented, by his " present indisposition, from coming to " his Parliament, and from attending to
- " public business; and that the personal
- " exercise of the Royal Authority is there-

" by for the present interrupted."

II. That

"II. That it is the opinion of this Com"mittee,

"That it is the Right and Duty of the Lords Spiritual and Temporal, and Commons of Great Britain now affembled, and lawfully, fully, and freely representing all the Estates of the people of this Realm, to provide the means of supplying the defect of the personal exercise of the Royal Authority, arising from his Majesty's said indisposition, in such manner as the exigencies of the case may require."

## "RESOLVED,

"That for this purpose, and for maintaining entire the Constitutional Authority of the King, it is necessary that the
faid Lords Spiritual and Temporal, and
Commons of Great Britain, should determine on the means whereby the Royal
Assent may be given in Parliament to
fuch Bills as may be passed by the two
Houses of Parliament, respecting the
exercise of the powers and authorities of
the Crown, in the name and on the behalf of the King, during the continuance of his Majesty's present indisposition."

In the first of these Articles the King's authority is represented as being only interrupted for the present time. This position of the fact was grounded on the report collected and published by the Parliament themselves, purporting that the King might possibly recover: the meaning of the article was that the King was not to be deemed either to be dead, or to have refigned; but that he continued to reign; and the Parliament called by him were not demised. Now, the Second Article immediately contradicts that idea, of the Throne being filled, and introduces the notion of a Convention Parliament; a notion which cannot exist but in the case of the Throne being vacant. The right and duty of the Parliament now affembled, lawfully, fully, and freely representing all the Estates of the People, are held forth, in this fecond Article; but neither the Parliament, nor their Constituents, nor the People, can alledge any right, so long as the Throne is not vacant. In order to talk of the rights of the People, a vacancy of the Throne G must must be effected first, or at the least, it must be first professed or declared.

In the Third Article, such vacancy of the Throne is positively contradicted: so far from its being declared, it is on the contrary positively averred that the Throne is not vacant, and that the authority of the King still continues: the professed design of the Article is positively to maintain this authority in an entire state, instead of vacating it.

The defign of this Third Article is moreover to provide the means of giving the royal
affent in Parliament to fuch Bills as may be
framed. But fince a possibility of giving
the royal affent exists, it follows that the
King is represented, and the exercise of his
authority is not interrupted: the conclusion of this Third Article therefore contradicts the First Article, in which it is affirmed that the exercise of the royal authority is interrupted: so long as there exist
persons who can lawfully give the royal
affent, the exercise of the royal authority
cannot be said to be interrupted.

It has been above observed that the prefent Parliament assembled at Westminster. being confidered as a Long Parliament, are different from the Long Parliament in the reign of Charles I. in that the present Parliament positively profess to act in the name of the King, and on his behalf. The following peculiarities may be observed of the same present Parliament, considered as a Convention Parliament; namely, that the present Parliament are not a very violent Convention Parliament; for, instead of declaring the reigning King to have forfeited his rights, and those of his family, to perpetuity, they take care even to fave his private property for him. They are fo far from declaring that the Throne is vacant—they can fo little do without a King, that, rather than want one, they are about to make a fictitious one among themselves.

As another peculiarity in the proceedings of the present Parliament assembled at Westminster, it may be mentioned, that they profess the design of maintaining entire the Constitutional authority of the King (See the Third Article of the Declarations above quoted); and yet, they are preparing to parcel out that authority, and to fever the whole royal houshold from the main trunk of it.

Again, the present Parliament complain, in the first Article, that the royal authority is interrupted: and what do they do for remedying this inconvenience? they increase this interruption still farther; they are now taking measures for interrupting or fuspending those important branches of the royal authority, the power of creating Peers, and the power of granting rewards and places: by means of the exercise of these two powers, the Crown is enabled to obtain confiderable affistance: the Parliament are about to interrupt these two powers, for an unlimited time: instead of helping the royal authority to go on, they cramp it still worse; instead of remedying the stoppage of the royal powers, they fix the interruption of them.

As a continuation of this account of the fingular proceedings of the Parliament, we

may repeat the observation above made; which is, that fince they claim fo full a power as that of giving the royal affent to Bills framed by themselves, they have no business for a Regent: they possess more power than a Regent can possibly have: for, it is to be observed, the present Parliament do not form such a Commission as is sometimes formed, of Persons who are to give, or declare, the royal affent, in the manner they are directed, to Bills, the contents of which it is immaterial for them to know. But here, the Parliament frame the very Bill to which they afterwards give the royal affent: they both make, and give, this affent: before giving this affent, they first make it themselves. They frame the Bill in that very form, and tenor and expressions, which suit their intentions; and then, they fav Yes to it. A power of that fort, after being once fairly entered upon, is not to be lost afterwards; for, after being exerted once, there is no reason why it should not be exerted a second and third time.

On the other hand, a power of this kind is fo very great, that both the Constitution, and the Law, require it should be split and divided. A power of this kind, the power of framing Bills of every kind, and afterwards affenting to them, in fact contains, in a kind of epitome, the whole mass of those different powers which severally operate as disqualifications from sitting in Parliament, as above observed: the consequence is, therefore, that if the present Members now affembled at Westminster, positively mean to accept and exercise the above-mentioned power, they must remove from St. Stephen's Chapel, and fettle themselves in some other part of the fabric, in order there to perform their office of Lords Justices of the Kingdom, after the manner of the seven Lords Justices of King William.

To which add, that the Members giving up their feats in St. Stephen's Chapel, will perhaps be no reason for making their royal Commission and Justiceship to pass unopposed. The generality of the People will

will perhaps observe that the circumstance of the King having appointed the present Parliament to meet him on the 20th of last November, cannot possibly be mentioned as a sufficient ground for assuming so extraordinary a Commission, without limitation of time: yet, the mere accepting, or avowed intent to accept, a Commission, vacates the seat; whatever the event, or success, or profits, may afterwards turn out to be: so that it may happen that the present Members, after vacating their seats for the sake of the Commission, will not perhaps be able to make the Commission good at last.

The real present state and political situation of the Parliament now assembled at West-minster.

THEIR real fituation is as follows: the fact is, that they cannot be displaced or dissolved: they have it perfectly in their power to say that they will not be either dissolved,

diffolved, or governed, by any person except George the Third: they may oppose and prevent any Government from being formed: so long as they keep upon that ground, they are fafe:-but, when they proceed farther, and, instead of barely oppoling the forming of a Government, they proceed to form one, with themselves, claiming powers and Commissions from the King for that purpose, even a power to give the royal affent, they fall within the reach, or sphere of action, of the Acts passed fince the reign of Queen Anne, relative to the disqualification of Members; they give up their present advantage of not being to be dissolved; they, in short, dismiss themfelves, and dissolve their indissolubility.

What is the confequence to be derived from the preceding pages?

THE consequence to be derived from the whole of the preceding observations, is, that the Members now assembled at Westminster cannot avail themselves of the present fent national emergency for gratifying their own private ambition with any probability of fuccess: their endeavours that way can only in the end terminate in leaving the Nation without a Parliament at the prefent difficult juncture, and throwing things into confusion.

What does the public good require in the present circumstances?

THE public good requires that the National business should be enabled to go on; and for that purpose it is necessary that a Government should be settled.

The state of the National case is as sollows: The King is absent: at the same time he is absent in such a manner that he cannot possibly give any directions: he is out of the way; he is positively missing. To which is to be added, that his absence was totally unforeseen by him: it is the peculiar missortune of his situation that he could not possibly make any previous H provisions

provisions for the case of his absence; as Kings always use to do, when preparing to absent themselves for any considerable time from the feat of their government. The King has left no directions whatever concerning what is to be done in his abfence, nor in any shape appointed or commissioned any persons who can represent him, at least for some short time, in the beginning. His absence is more complete than that of King Richard; for, King Richard had foreseen his absence, in the first instance, and at first provided for it, by leaving two Justiciaries of the Kingdom, to whom he continued to fend fome fort of directions from the Holy Land: these two Justiciaries continued to represent him for some time after it was known that the King was missing; till they were interrupted in the manner that will be mentioned in the fequel. But the King has left no fuch beginning of provisions, however imperfect, for the case of his absence: his Ministers do not offer to produce any kind whatever of provisions made by him, nor name a day when

when he is to be expected to appear again; all that can be faid of him, is, that he is not dead. Since he is not dead, a Successfor to him ought not to be acknowledged as yet: but the national good, in the mean time, must be provided for: things cannot safely remain at a stand for any length of time: a Representative to the King ought therefore to be agreed upon, for discharging the King's office; though in the King's name, since he is not dead.

It ought to be observed that a certain particular qualification is essentially requisite, in the present circumstance, for constituting a proper Representative of the King.

What qualification is effentially requisite for constituting a proper Representative of the King?

THE effential qualification is, that he must be able to procure the ratification of the next Successor to the Crown, or the H 2 next

next King, for every thing that is meant to be transacted in future. This circumstance shows that the Prince of Wales is the only Person who can be agreed upon, at the present juncture, as a proper Person for discharging the royal office; for he is certainly the only Man who can insure the ratification of the next King, and next Successor to the Crown.

This importance, at all events, of fecuring the ratification of the next Successor to the Crown, and binding him to abide by, and for ever observe, every transaction of the Government, is the fecret reason why this next Successor is always reforted to, if capable, as the most proper Person to fill the office of a Regent, in the case of an infant King: notwithstanding the most weighty objections at first fight feem to offer against trusting the very precarious life of a child, perhaps only one or two years old, and trufting it without restrictions, in the hands of the very Person who is to derive the whole tempting advantage that is to arise from the disappearance

of the infant. The importance of fecuring the ratification of the next apparent Successor causes such objections or considerations to be over-ruled; even though there is no positive certainty of this apparent Successor coming afterwards to the Crown; for, the infant King may both live, and have progeny.

But the situation of the Prince of Wales is remarkable. In the course of nature, it is to be supposed he will outlive his royal Father: no possible Heirs or Persons can, according to the Law of the Country, intervene between him and the Crown, or between him and the King, George the Third.

Nay more, the personal importance of the Heir apparent is greatly increased by the peculiar nature of the present emergency: for, who knows but the Heir apparent is perhaps even already George the Fourth? If his royal Father happens never to be able again to govern, who knows but the Prince's Lawyers will advise him to reckon the beginning of his reign from the 20th

day of last November, the day on which the inability of his royal Father to go on with his royal office was avowed to the Nation? King Charles II. did not reckon the beginning of his reign from the year 1660, the year of his Restoration, but from the year 1648: the year of his Restoration is called the 12th year of his reign, both in all Histories, and in Acts of Parliament. The Prince's Lawyers will perhaps fay, that, fince the King never recovered, the Prince's King ship, till the day of his Father's natural death, was only kept in suspence; that his reign in reality commenced on that day when his royal Father disappeared to the Nation and to Mankind; in the fame manner as if a King had been miffing through accidents at fea, his next Heir would date the commencement of his reign from the day on which the King was feen for the last time by the last Mortal who can give an account of him.

The above confiderations shew, that the Prince of Wales cannot be left out of any system that may be adopted for governing the

the Nation in the present circumstances: his co-operation is indispensable for the certainty both of foreign and domestic transactions: without him no Acts of Parliament are to be relied upon: nay, without him, the very expenditure of the public money may fail of its intended efficiency; for, who knows but those who may have accepted it, may be made in time to refund it, as having received it from hands that had no business with the dispensing of it?

Is it proper the Prince of Wales should have Associates in his office of representing his royal Father, and exercising the royal authority?

THE nature of that office or business the Prince of Wales may be called upon to undertake, will decide the question.

What is the nature of that office or business? It may be defined in two words; it is, to produce strength and stability by

producing union.

Now, if a certain number of Affociates are joined to the Regent, under the name of a Council of Regency, this Council will be liable to difagree among themselves: therefore, how will they secure a prospect of bringing national matters to a final union?

To which add, that the mode of governing adopted in this Country renders union at the Head more necessary than in other States. The diffensions in Parliament are fometimes fuch that the whole undivided efficiency of the Crown is but barely equal to the task of composing them: but what may the confequence be expected to be, if the Head of the Government becomes the original feat of those differences and heats, it is positively its office to over-rule and compose. Should a Council of Regency be formed, experience will shew they cannot possibly govern by the present mode of a Parliament. A Regent has no occasion for any other Council than than the Privy Council, as that Council is modelled.

Should the governing powers of a Regent be made less than those of the reigning King?

NO; if the reigning King has, by the Constitution of the Country, but just power enough to go through the fuccessful discharge of his office. For instance, to deprive a Regent, or Representative of the King, of the power of bestowing rewards in an extensive degree, would be hindering him from performing that very function he is expected to perform. If a King, or his Representative, possessed a power of sending Mutes, with strings, to unruly Great Men, and by that means to put a speedy end to differences and oppositions, in the manner practifed by the Turkish Sultan, and other Eastern Monarchs, the power of bestowing rewards might perhaps be in great measure dispensed with: but as this effectual mode of governing, the bow-string, is not adopted

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in this Country, the softer methods of rewards, of allurements to ambition, to vanity, to avidity of every kind, become necessary. Should a Regent, or King's Representative, be very materially restrained in his power of exerting the above-mentioned methods, he could not go on with his intended task: he would, for instance, find a great difficulty, in the beginning, to govern with a Parliament; and soon afterwards, he would find the business absolutely impracticable.

Should the powers of the King be divided, and allotted to different distinct persons?

THIS method would be liable to still worse inconveniences than the mode mentioned above, of a Council of Regency. By the mode of such a Council, some outward appearance of unity in the head of Government, is preserved: though this appearance would, in the event, prove to be but fallacious. But, to allot the powers of the

Crown to distinct separate persons, is at once pointing out that want of unity in the Government, which ought to be hid, that is to say, to be hid as long as possible. To attempt to govern by means of such distinct Powers, together with a sitting Parliament, would only be adding confusion to confusion: the business could not go on for above ten or twelve days.

The events that took place in the absence of King Richard may be mentioned in this place. Before fetting out for the Holy Land, the King had appointed two Commissioners, or Justiciaries of the Kingdom: the name of the one was Longchamp, and the other was the Bishop of Durham. As foon as the King began to be missing, these two distinct Powers began to quarrel, and at last fought. Longchamp succeeded in locking up the Bishop in the Tower. Letters were produced, as if coming from the King, ordering the Bishop to be released: but Longchamp answered that he knew the King's intentions too well to mind fuch letters. The Biffriends took to other methods; which induced Longchamp to supply himself with
a numerous armed guard. At length, the
Nobles assembled in a powerful body at
Reading; when Longchamp was obliged
to shelter himself and also take his abode
in the Tower; whence he escaped beyond
fea. If the case of King Richard's absence
does not supply a precedent concerning
what is to be done in the present national
emergency, the whole case at least hints
what ought to be avoided, namely, the
dividing of the governing authority, in
whatever shape such division may be attempted to be effected.

Frow is the care or cuftody of the King, in his present situation, to be settled?

IT is very difficult to give a certain decision of the question, from those principles upon which the present national business has been taken up from the beginning.

The question is the most important to be decided at the present juncture, and at the

the same time the most difficult. The whole business, all together, is difficult.

The King's absence or disappearance was quite unforeseen, as has been above observed. No previous provision whatever was made for the case. The King has disappeared much in the same manner as Palinurus, Æneas's Pilot, was slung from the helm, being lulled assep by the artistice of an adverse God in the shape of Phorbas; and, in his fall into the sea, carried the rudder along with him, as he afterwards related to Æneas, in the shades.

Namque gubernaculum, multa vi forte revulsum, Cui datus hærebam custos, cursusque regebam, Præcipitans traxi mecum. Æneid. L. v. & vi.

There are other circumstances of difficulty. The King's situation is of a very peculiar nature. It has been before mentioned that his situation is different from a case of infancy: the hour is positively named and known when such case of infancy is to be ended; and the infant King's abilities increase and become more and more evident every day. But here, no future term can be named as the period to the King's fituation. Besides, a time may arrive when Mankind shall positively be in doubt in regard to his real case or state. Who shall proclaim that the King is really returned from his absence or captivity? that he is the same King who formerly governed? Who shall decide that he is truly George the Third? that he is the real Don Sebastian? It will perhaps be necessary at some suture time to have the question decided; and when it is decided, it must be with certainty.

Before such certain decision takes place—that decision which nobody shall object to, rumours will circulate: the situation of the then Governors, whoever they may be, and however conjoined they may be, will perhaps prove difficult. The absent King, instead of being a prisoner in distant unknown hands, or in an enemy's castie, like King Richard in the castle of the Austrian Duke, will perhaps turn out to be an instrument in the hands, or a prisoner in the castle

castle, of a faction at home: there is no foreseeing or foretelling what in time may happen. The reports about his fituation may perhaps be used like the ghosts of the three Don Sebastians, or of the false Demetriuses in Russia, or of Perkin Warbeck,-keeping the then Government in a constant state of doubt and alarm. will prove a ferious division of the executive authority, when fuch a Claimant to that authority shall be, not come or returned, for then the difficulty will likely be ended, but that he is the next day or the day after to make his appearance. This mode of weakening and alarming a Government, by means of a Competitor kept in a state of readiness for the purpose, is the method commonly used by the Turks for securing the subjection of certain distant Provinces or Principalities. The other Eastern Monarchs, and the Mogul Emperors, have conftantly practifed the same expedient. And the European Nations in India have learned this kind of state craft: their power has been both commenced and fecured, in the Carnatic by means of Mohammed Ali and ChundaChunda-saheb, and in Bengal, by means of Mir Jaffer and Mir Cossim, &c.

Who shall give a notification of the King's return: for, some fort of authentic notification will probably be requisite? Physicians, it seems, are to be the persons. They have already been applied to with constancy and anxiety: they have given Reports upon oath: express provisions are moreover about to be made for the obtaining farther suture Reports from them, also upon their oaths.

The Gentlemen of the Faculty are, it feems, to grant the King his certificate: by means of fuch certificate, attested upon their oaths, the King is to be admitted to be King again—to have his Jus postliminii granted him, like a Roman Citizen who after having been taken in war by enemies, was restored to his former rights, upon his proving that he was the same person; thereby obtaining to have it admitted, or taken for granted, that he had never been absent. Quia bi qui ab bostibus capti sunt, si reversi succinit amnia pristina jura recipiunt; nam postliminium singit eum qui captus est

in civitate semper suisse. Instit. L. i. Tit. 12.

The weighty national concern is, in short, to be decided by the oaths of Medical Gentlemen: the government of the Nation has already moved from St. James's to Westminster: there is a prospect of its being again removed farther, and finally settling in the College of Physicians in Warwick-Lane. Thoughts have already been had, it is said, to desire the separate Kingdom of Ireland to join, and also send Physicians from that Country.

The providing for the future care and guardianship of the King's person is certainly a measure of great importance, and moreover of great nicety.

The whole business of providing for the present national emergency, and appointing a proper Person to discharge the office of Regent, is, all together, a business of confiderable difficulty.

Possibly, the right principles from which the business might be settled, have not been fallen upon: owing to this, the affair becomes a persect riddle.

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## The Conclusion.

THE whole of the observations contained in the preceding pages, relative to the measure of forming a Regent, has been introduced merely by way of distant general hints, only fit to be attended to, in case the forming of a Regent becomes, at any future time, to be thought an eligible meafure. The fact is, that, at this present time, there is no occasion for a Regenton business for a Regent. The Parliament now affembled at Westminster possess powers fully fufficient, more than fufficient, for the governing of the Nation. They are not the Regent themselves; because they possess more power than a Regent, if formed, could possibly alledge. A Regent could only plead a supposed Commission from the King: but the Parliament now assembled at Westminster, alledge a direct Commission from the King, and a special Commission too; for they alledge a Commission to represent his Person, and give his royal affent. A Commission of this nature fets aside the office of a Regent, supposing there

there existed one: a Regent, as soon as such Commission is produced, becomes an useless Officer.

The Parliament having a special Commission from the King, to represent his person, acting in his name and on his behalf, are superior in point of dignity to a Regent. They are moreover greatly superior in point of power, that is to fay, of efficient power, to what a Regent could possibly posses: for they have more power, greatly more, than the King himfelf would enjoy, if he was actually governing in his own person. If the King was perfonally governing, he would not be allowed to frame Bills. The King would only be allowed to declare his opinion about Bills presented to him, without the power of framing them: and the Parliament would only be allowed to frame Bills, without the power afterwards of affenting to them. This usual division of the supreme legislative authority certainly weakens the same, and renders the operations of Government dilatory; they even become, at particular times, fluggish. But here, this inconvenience is removed. The prefent Par-

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liament

liament, as it appears, unite in themselves the power of framing Bills in what manner they please, and upon what matters they please, together with the power of assenting to those Bills which way they choose. Those persons who have expressed wishes for . an efficient Government, or efficient powers to be established, at the present juncture, ought to be perfectly fatisfied with the prefent course of measures. If Parliament wish for an efficient power to be composed, they need not look elsewhere than among them-The Parliament now affembled at Westminster, being invested with the Commission which they are holding forth, have all they want within themselves: they can think of no persons better than themselves.

They can think of no persons better than themselves, that is to say, they are under no difficulty except that expressed before, in the pages 33—35, namely, the difficulty how to consult their Constituents, and also under the difficulty expressed in pages 46 and 47.

## ERRATUM.

In Page 63, Line 13, for but that, read but when a general belief is kept up, that, &c.







